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SUBSTANTIVE OBJECTIVES
AND
KEY INTELLIGENCE QUESTIONS

SUBSTANTIVE OBJECTIVE:

*To provide reliable, timely and comprehensive assessments of Soviet policies and intentions in the political, security and economic fields, to include the dynamics of and factors affecting Soviet leadership and decision making.**

KEY INTELLIGENCE QUESTIONS:

SOVIET POLITICAL DYNAMICS

1. What major trends and changes are likely in Soviet foreign policies relating to the US?

Include the Soviet perception of the level, nature, and geographic focus of the competition with the US.

2. What internal trends and developments are likely to affect Soviet behavior, both in the near and long terms?

3. What are the policies and activities of the Soviet Union with respect to maintaining and expanding its influence in Eastern and Western Europe, the Middle East, and India?

4. What are the capabilities, intentions, and expectations of the two sides in the Sino-Soviet relationship -- confrontation, reconciliation, or continued uneasy stalemate?

* *The Substantive Objectives set forth in italic type are the five Substantive Objectives for FY 1975 submitted by the DCI with his letter to the President of June 18, 1974.*

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Include reporting on any qualitative or quantitative changes in the military balance between the USSR and China, particularly changes that might indicate an increasing likelihood of hostilities.

5. What are Soviet economic policies toward the developed West?

Particular attention should be given to the importation of technology. Large-scale trade in food and materials is also highly important.

SUBSTANTIVE OBJECTIVE:

To provide reliable, timely and comprehensive information and assessments of current and future Soviet military and political capabilities to exert influence or power outside the USSR, especially with respect to the United States, its forces and its allies, and other key areas such as the Middle East and China. In particular, monitor Soviet compliance with the Strategic Arms Limitation agreements, the Limited Test Ban Treaty, the Mutual Balanced Force Reduction, and similar negotiations.

KEY INTELLIGENCE QUESTIONS:

SOVIET STRATEGIC OBJECTIVES

6. What are Soviet objectives, policies, and perceptions relating to strategic weapons and the strategic balance?

SOVIET ICBM SYSTEMS

7. What are the accuracies of the Soviet SS-X-17, 18, and 19 ICBM systems?

8. What progress are the Soviets making, and what are their objectives, in increasing the counterforce capability and survivability of their ICBM forces?

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9. Are the Soviets developing land-mobile ICBMs, and if so what progress is being made?

SOVIET NUCLEAR WEAPONS

10. What doctrine and plans do the Soviets have for the deployment, command and control, and use of nuclear forces, including Soviet reactions to US policy on selective uses of nuclear weapons?

11. What are Soviet objectives in nuclear weapons technology, and what progress are the Soviets making in this area?

SOVIET LONG RANGE AND NAVAL AVIATION

12. What is the intended size, role and armament of the Backfire force?

13. What progress have the Soviets made in development of improved tankers, a follow-on heavy bomber, and air-launched stand-off weapons?

SOVIET NAVAL SYSTEMS

14. What programs do the Soviets have to increase SLBM capabilities against the United States by deployment of DELTA/SS-N-8 submarines, and/or changes in SSBN operational practices and patrol areas, and command and control capabilities?

15. What progress are the Soviets making in development and deployment of follow-on missile submarines, and submarine-launched ballistic missile systems?

16. What progress have the Soviets made in development of follow-on anti-ship missile systems?

Include the characteristics of the guidance systems.

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17. What progress are the Soviets making toward acquisition of an effective capability for open ocean submarine detection and localization?

Pay particular attention to progress in non-acoustic sensors.

18. What is the status of Soviet RDT&E and what progress is being made toward deployment of a satellite-borne ocean surveillance system?

SOVIET STRATEGIC AIR AND MISSILE DEFENSES

19. What progress are the Soviets making in ABM development, and what are their plans for further deployment?

20. What is the status of Soviet development of a look down/shoot down capability for interceptor aircraft and improved air defense warning and control systems?

21. What progress are the Soviets making toward strategic defense applications of lasers and beam weapons?

SOVIET WEAPONS ACQUISITION PROCESS

22. What are the costs of Soviet and Warsaw Pact weapons systems and defense programs, and how do these costs affect Soviet defense decision making?

Include information on how the Soviet weapons research and development and acquisition processes work.

ARMS AGREEMENT NEGOTIATIONS

23. What are Soviet and Warsaw Pact objectives and positions in arms limitations agreements?

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24. What are Soviet and Warsaw Pact intentions and actions with respect to adherence to arms limitations agreements with the United States?

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EUROPE: WARSAW PACT [REDACTED] MBFR

25X6A 25. What are the size and composition of the Warsaw Pact forces in the NATO Guidelines Area (NGA)?

This information must be in sufficient detail to support the MBFR negotiations. It must include identification and location of all Warsaw Pact military units and installations in the NGA; aggregate manpower levels of [REDACTED] Warsaw Pact ground and air forces personnel in the NGA; composition of [REDACTED] Warsaw Pact ground forces in the NGA (with a breakdown of personnel assigned to combat, rear services, command and support activities); composition of [REDACTED] Warsaw Pact air and air defense forces, listing personnel by service and function; aggregate counts of key items of equipment -- tanks, aircraft, artillery, nuclear weapons and missiles -- in the NGA by force and country; and Warsaw Pact unit TOE data.

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WARSAW PACT - NATO BALANCE

26. What are the strengths and weaknesses of Warsaw Pact forces for theater war?

The information must include the combat effectiveness of ground forces, frontal aviation, and -- in Eastern Europe -- national air defense forces as well as Pact perceptions of NATO strengths and weaknesses.

27. What are Warsaw Pact views, plans, and doctrine for conducting war in Central Europe, including readiness, mobilization commitment, and reinforcement of Pact forces?

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28. What are Warsaw Pact capabilities to fight a sustained non-nuclear war in Europe, including critical stockpiles and the operation of the rear services?

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EASTERN EUROPE

30. What are the prospects for Yugoslavia following the departure of Tito?

Consider especially the potential political role of armed forces, and Soviet efforts to increase influence.

SUBSTANTIVE OBJECTIVE:

Provide reliable, timely and comprehensive information and assessments of Chinese internal and external policies and capabilities with respect to the United States, its allies, the USSR, Southeast Asia, and the Third World.

KEY INTELLIGENCE QUESTIONS:

CHINA: INTERNAL POLITICS AND FOREIGN POLICY

31. What major trends and changes are likely in Chinese foreign policies relating to the US and the USSR?

32. While Mao remains alive, how are the internal stresses and relationships within the upper echelons of the Party likely to

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affect China's main lines of foreign, economic and military policy? Should Mao and/or Chou die, how are these policies likely to be affected by the succession process?

33. What are Peking's attitudes and objectives regarding the US' and USSR's role in Asia, and Peking's intentions toward attaining a role as leader of the Third World?

Include what progress Peking is making and how these Third World activities affect its support of revolutionary movements in the less developed countries.

CHINESE MILITARY CAPABILITIES

34. What is the present status of China's nuclear capabilities?

Include the types and locations of delivery vehicles, the numbers and types of weapons in stockpile, and weapons technology.

35. What progress are the Chinese making toward acquiring missile capabilities against the US and a longer range capability against the USSR west of the Urals?

SUBSTANTIVE OBJECTIVE:

Provide reliable, timely and comprehensive information and assessments on political and security situations or crises significantly affecting US interests or requiring US action (e.g., South and Southeast Asia, the European Community, Latin America.)

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KEY INTELLIGENCE QUESTIONS:

THE MIDDLE EAST AND SOUTH ASIA

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36. What are [REDACTED] Arab (especially Egyptian, Syrian, Jordanian, Saudi, and Palestinian) views on and strategies toward the major issues of a peace settlement?

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37. What are Arab [REDACTED] military capabilities, plans, and intentions? 25X6A

38. What are the threats to the political stability of major Middle East countries, and the points of conflict and cooperation between countries such as Saudi Arabia and Iran?

39. What indications are there of internal and regional instability in South Asia, especially concerning India?

SOUTHEAST ASIA

40. What are Communist intentions and capabilities in Indochina and Thailand?

Are the USSR and/or China willing to support major hostilities, particularly on the part of the North Vietnamese?

What are Soviet and Chinese interests in the area?

41. Will non-Communist elements in Indochina and Thailand be able to maintain internal stability and will they continue to cooperate with the US?

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KOREA

43. What developments within North and South Korea are likely to adversely effect the political, economic, or military balance on the peninsula?

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Include how these developments might significantly increase the possibility of hostile action by Pyongyang or, short of that, substantially increase pressure for greater US involvement in or support of South Korea.

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WESTERN EUROPE'S INTERNATIONAL ROLE

45. How do the new leaders in Western Europe weigh the compatibilities and contradictions between "Atlanticism" and "Europeanism"?

Include the effects of domestic considerations (including political opposition, especially in cases where communist parties are large or influential) and what these attitudes imply for Europe's external relations, participation in NATO, and European defense cooperation.

46. What are West European policies, strengths, and vulnerabilities in their relations with the Soviet Union and Eastern Europe in trade, political, and security terms?

Include the impact of US policies toward the East on West European policies, and how various East-West negotiations (CSCE, MBFR) fit into West European concepts of the overall fabric of detente.

47. How do national and international economic problems -- such as inflation, employment and trade balance questions -- and

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related social pressures impinge on European domestic politics and on the foreign and defense policies and options of the principal European states?

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48. What are the major trends in politics and policies in Portugal and its African territories under the new regime, and in Spain as the transition from Franco comes closer?

Include the policies of other West European states and independent African countries toward Portugal and Spain.

49. What are the implications of developments in Cyprus, Greece, and Turkey for US and NATO political and security interests?

LATIN AMERICA

50. What are the reactions of governments and interest groups, particularly in Brazil, Argentina, Peru, Venezuela, and Mexico, to current US initiatives toward Latin America?

51. What will be Latin American policies and attitudes in multilateral forums, international or regional on issues of importance to the US?

Include what blocs or alignments are being formed among the Latin American states.

52. What major actions will be taken against US economic interests in Latin America?

Include attitudes toward US investments in Latin American countries.

53. What are Panama's intentions and bargaining vulnerabilities in negotiations for a new Canal Treaty or related agreements?

Include the willingness and ability of the Torrijos government to make concessions and the attitude of other Western Hemisphere governments toward the Canal question.

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54. What are the attitudes of other Latin American states regarding diplomatic and trade relations with Cuba, and US policies toward Cuba?

55. What changes are there in Cuban attitudes regarding the normalization of relations with the US?

SUBSTANTIVE OBJECTIVE:

Provide reliable, timely and comprehensive information and assessments relevant to US international economic policy decisions and negotiations.

KEY INTELLIGENCE QUESTIONS:

PROSPECTS FOR INFLATION AND RECESSION

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MULTILATERAL TRADE AND FINANCIAL NEGOTIATIONS

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consequences of alternative trade agreements to the US foreign trade balance.

MAJOR OIL EXPORTERS' ACTIVITIES

58. What are the changes in composition and location of the foreign assets of the major oil exporting countries, and what are their policies with respect to channeling funds on longer terms than heretofore through multilateral institutions, the Eurodollar market, US financial markets, and direct loans or grants to the LDCs?

59. What are the policies, negotiating positions and vulnerabilities of the major petroleum exporters with respect to the production and marketing of oil, and how are these policies affected by the prospects for development of non-OPEC energy sources?

POLICIES OF PRODUCERS OF IMPORTANT RAW MATERIALS OTHER THAN PETROLEUM

60. What changes in production, control and pricing policies are the major producers of important raw materials or primary products, [REDACTED] considering either individually or in concert?

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EFFECTS OF PRICE CHANGES ON MAJOR LDCs

61. How have changes in the relative prices of imports and exports (petroleum, fertilizer, and grain in particular) affected the food supply, foreign trade, and prospects for economic growth of the major LDCs (especially India, Pakistan, Brazil, Egypt, Mexico, South Korea)?

FOREIGN DEMAND FOR US AGRICULTURAL PRODUCTS

62. What is the likely demand (especially by the USSR, China, India, [REDACTED] for imports of wheat, soybeans, rice, corn and cotton, and what are the capabilities of countries other than the US

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(especially [REDACTED] Brazil, Thailand) for supplying these commodities to the world market?

ADDITIONAL KEY INTELLIGENCE QUESTIONS:

NUCLEAR PROLIFERATION

63. What are the objectives, programs, and capabilities of non-nuclear powers for developing or acquiring nuclear weapons and delivery systems?

Include policies and actions of other countries toward assisting the non-nuclear states in acquiring a nuclear capability.

LAW OF THE SEA

64. What are the negotiating positions and bargaining vulnerabilities of key countries on the form and content of a Law of the Sea treaty?

Give particular attention to issues of which the attitudes and intentions of these countries are likely to be so contentious as to jeopardize prospects for a treaty even minimally acceptable to the United States.

NARCOTICS

65. Who are the major producers and traffickers in illicit narcotics, and what are their methods of operation?

Include the location of their production areas, laboratories and storage facilities, and how and by what routes and timing they move illicit narcotics to the United States.

66. How effective are the anti-narcotics programs of Mexico, France, Turkey, Thailand, Burma and Laos?

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Include the willingness of these governments to cooperate with US efforts to expose and prosecute producers, traffickers and their collaborators.

ACTIVITIES OF TERRORIST OR EXTREMIST GROUPS

67. What is the composition, intentions and capabilities of foreign terrorist or extremist groups?

Include their sources of funds and weapons, the possibility of production and use of weapons of mass destruction (BW-CW as well as nuclear), the issues with which they identify, their relations with other like-minded groups, the extent of government support or opposition, their impact on government policy and stability in their host countries, and any evidence that Moscow or Peking is influencing the terrorist groups.

68. What indications are there that the oil exporting countries plan to use their increasing wealth for political or subversive purposes?

Include such activities as support for terrorist groups, loans to third parties for the purchase of arms, and loans and subsidies to political groupings or national governments.

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